Cenex Expo:

Implementing the UK AV Bill through Secondary Legislation



Automated and Autonomous Driving

Status quo from the perspective of a Technical Service

Milton Keynes/UTAC Millbrook, 04.09.2025

Add value. Inspire trust.



Agenda



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Introduction and Overview

Existing Regulations

- German National Level: AFGBV
- EU/UNECE: Reg. (EU) 2022/1426 and UNECE R157

Challenges in Practice

- General Topics
- Regulations and Authorities

Current Developments

- New Regulations / Revision of Regulations
- Further Initiatives

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Summary





- SAE Level 2: UNECE R79 and R171
- SAE Level 3: UNECE R157
- SAE Level 4: AFGBV and Reg. (EU) 2022/1426





Terms and Definitions Levels of Driving Automation according to SAE J3016





emergency

braking

blind spot

warning

warning

lane departure

Example

Features

OR

control

adaptive cruise

SAE **J3016™** LEVELS OF DRIVING AUTOMATION™

Learn more here: sae.org/standards/content/i3016 202104 SAE SAE SAE SAE SAE SAE LEVEL O™ LEVEL 1™ LEVEL 2™ LEVEL 3™ LEVEL 4™ LEVEL 5" You are driving whenever these driver support features You are not driving when these automated driving are engaged - even if your feet are off the pedals and features are engaged – even if you are seated in What does the "the driver's seat" you are not steering human in the driver's seat You must constantly supervise these support features: When the feature These automated driving features have to do? you must steer, brake or accelerate as needed to requests. will not require you to take maintain safety over driving you must drive These are driver support features These are automated driving features These features These features These features These features can drive the vehicle This feature under limited conditions and will can drive the are limited provide provide vehicle under not operate unless all required to providing steering steering What do these warnings and OR brake/ AND brake/ conditions are met all conditions features do? momentary acceleration acceleration assistance support to support to the driver the driver lane centering lane centering traffic iam local driverless automatic same as

AND

adaptive cruise

control at the

same time

chauffeur

pedals/

steering

wheel may or

may not be

installed

level 4.

in all

but feature

everywhere

conditions

can drive

TÜV SÜD - Cenex Expo 2025

Automated and Autonomous DrivingLegal Hurdles in Germany

- Vienna Convention on Road Traffic (1968)
 - Automated driving functions in Art. 5^{bis} (WÜStV)
 - Direct driver intervention (subject to approval)
- Road Traffic Law Straßenverkehrsgesetz (StVG)
 - Takeover of Art. 5^{bis} (WÜStV) in §§ 1a-i
 - Requirements regarding data collection in § 63a
 - Extension in <u>2021</u> (Law on autonomous driving)
- Legal and Ethical Classification (Ethics Commission)
 - Establishment of comprehensive ethical guidelines
- Technical Requirements (National, EU, UNECE)
- Behavioural Law Straßenverkehrsordnung (StVO)

until 2017

≈ AV Act

Secondary

Legislation

- until 2016

- until 2017

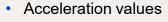
- until 2022

to date



Automated and Autonomous Driving Current Regulations





- · Force limit for takeover
- Driver monitoring "Hands on"
- Time specifications
- Long. and lat. control (DCAS)
- "Hands off" option (DCAS)



First version (00 Series)

- · Fixed framework conditions
 - "Traffic jam pilot"
 - Takeover scenarios

Second version (01 Series)

Extended scope of application

- "Use cases"
- · Small series approval
- NATM link to R157
- Reference to national laws
- National route approval (AFGBV)
- Reference to existing regulations



Reg. (EU) 2022/1426

- "Autonomous Driving Act"
 - Pioneering role
 - National application
 - Test vehicles
 - Operating area

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Focus on fleet solutions

AFGBV



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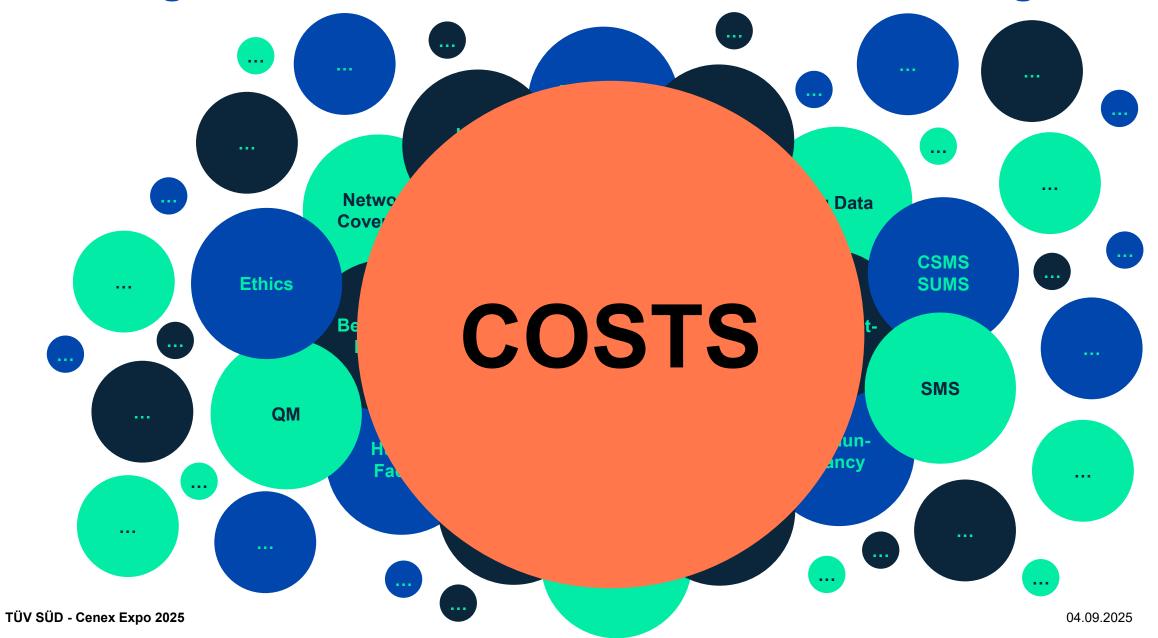
Challenges in Practice

- General Topics
- Approval of Operational Areas
- Focus of the Regulations
- Experience of the Authorities



Challenges of Automated and Autonomous Driving





Automated and Autonomous Driving Distinction between ODD and Operational Area



Operational Design Domain (ODD)

- International definition (e.g. Reg. (EU) 2022/1426)
- "[...] means operating conditions under which a given ADS is specifically designed to function [...]"
- Example:

Urban traffic in central Europe

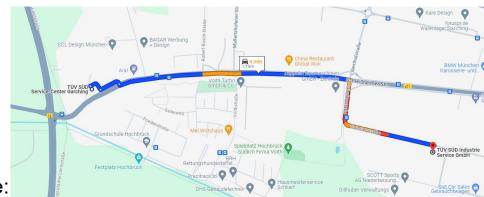
- climatic conditions
- roads
- surroundings

- ..



Operational Area (Operational Domain – OD)

- National definition (StVG)
- "A defined operating area within the meaning of this Act refers to the locally and spatially defined public road space in which a motor vehicle with autonomous driving function may be operated if the conditions set out in § 1e(1) are met."



Example:

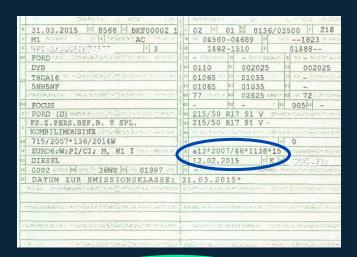
Specific route

Excursion: Registration and Approval



Legal basis f. approval

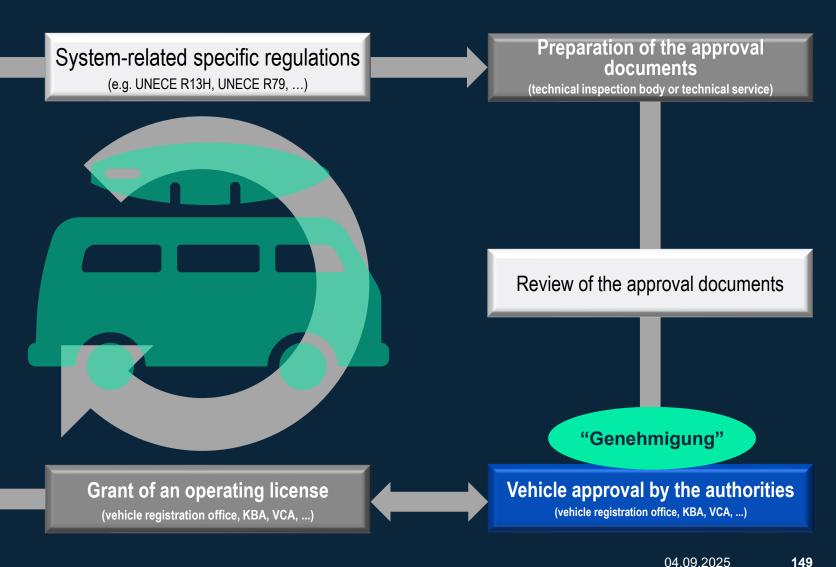
(e.g. Reg. (EU) 2018/858)



"Zulassung"

Registration by owner

(License plate number, country identification number, vehicle registration)



Automated and Autonomous Driving Approval Process in Germany



Three different levels of government are involved in the process:

- 1. Federal Authority
- 2. State Authority
- 3. Regional Authority

- → Focus on vehicle/system approval
- → Focus on operational area
- → Focus on Registration

1 KBA

ABE according to AFGBV or approval following Reg. (EU) 2022/1426

Road Traffic Authority

Approval for operational area

Registration Office

Issuing of vehicle documents

Operating licence



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Automated and Autonomous DrivingFurther Challenges



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Focus of the Regulations

- Strong focus on public transport and logistics solutions (MaaS/TaaS)
- Requirements are in some cases hardly feasible for use in the private customer sector.
- Overlap between national and international law (testing of driving skills)
- Implementation of some requirements or test steps has not been finally clarified (e.g. operating area approval).
- Exclusion of interface technologies (teleoperated driving)

Experience of the Authorities

- Differences in responsibilities
- "Referral to nowhere" in some cases (delivery robots)
- Need to build up a knowledge base
- Partial exclusion of technical inspection agencies and Technical Services in certain processes (e.g. no assessment for application according to § 16 AFGBV)



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Current Developments

- New Regulations / Revision of Regulations
 - National
 - EU / UNECE
- Further Initiatives



Current Developments Examples



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National Regulations

- Evaluation of legal situation under § 1I of the Road Traffic Act (StVG) – future adjustments if necessary
- Federal Government Strategy for Autonomous Driving (12/24)
- BASt Final Report on Teleoperation (06/24)
- Regulation on teleoperated driving StVFernLV (07/25)





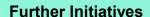


EU Regulations

- Subgroup ACF: Interpretation document for Reg. (EU) 2022/1426
- DG MOVE: Initiative for cross boarder traffic
- MVWG-ACV: Mutual acceptance of approvals
- Action plan of the EU commission for the automotive industry (05.03.25): "For example, we have agreed that we need a big push in software and hardware for autonomous driving."



- Publication of DCAS (UNECE R171) for 'L2+' systems in future also with 'hands off'
- TF on FADS: Analysis of existing regulations for adaptation requirements in accordance with Regulation (EU) 2022/1426
- IWG ADS: Development of a UNECE regulation + GTR for automated and autonomous driving



- KBA working group on operating area approval: Simulation of an approval process in accordance with AFGBV
- VDI initiative: Expert recommendation on § 16 AFGBV (test vehicles) – developed in cooperation with the TÜV Association
- KBA working group on scenario based testing of ADS



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Summary



Summary



We have the power, knowledge and equipment to build a world beyond our wonder. Only loss of nerve can defeat us.

James Dillet Freeman (1912 - 2003)

There is a solid legal basis ...

The regulations are continuously updated ...

Various technologies are available ...

The (shared) level of knowledge is growing ...

... with known weaknesses.

... even if it sometimes takes a little longer.

... their suitability must be demonstrated in practice.

... even if it is slower than expected/desired.

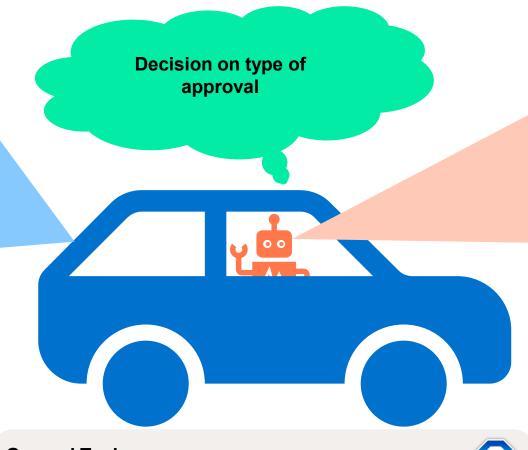
How to get on the road? – Support by TÜV SÜD



Base Vehicle

- TUV
- Single vehicle approval
- Series and small series approval
- Experimental approval (StVZO)
- Preparation of test/approval reports
- Laboratory inspections
- Homologation services
- · Regulatory research
- Testing support
- •

As a technical service, only activities that do not conflict with our official activities can be taken on. This means that we cannot offer consultancy and can only provide support on the basis of the existing legal framework.



General Topics

- Support in legal/technical topics, communication with authorities
- Registration services for vehicles
- ..

ADS Addon



- Individual approval
- Series approval (single- or multistage)
- Experimental approval (AFGBV)
- System inspections according to existing regulations
- Preparation of test/approval reports
- Laboratory inspections
- Homologation services
- Regulatory research
- Testing support
- •

The ADS can be considered as part of an overall approval or separately as a multi-stage approval.





Thank you for your Attention!

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